

PORTLAND POLICE BUREAU  
STRATEGIC SERVICES DIVISION

# STOPS DATA COLLECTION

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4<sup>TH</sup> QUARTER REPORT 2018

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TED WHEELER, MAYOR  
DANIELLE OUTLAW, CHIEF OF POLICE

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## EXECUTIVE SUMMARY

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- From October 1, 2018 through December 31, 2018, PPB personnel reported stopping 7,486 drivers and pedestrians – a slight decrease over the 7,742 stops made last quarter.
  - White subjects accounted for 66% of all stops citywide, followed by Black or African American (17%), Hispanic or Latino (9%), Asian (5%), Middle Eastern (1%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (less than 1%).
  - All groups of perceived race / ethnicity subjects were stopped at similar rates to the prior quarter.
  
- Traffic Division officers stopped 3,255 drivers and 24 pedestrians during the time period.
  - White subjects accounted for 75% of all stops citywide, followed by Black or African American (9%), Hispanic or Latino (8%), Asian (6%), Middle Eastern (2%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (0%).
  - All groups of perceived race / ethnicity subjects were stopped at similar rates to the prior quarter.
  
- Officers from patrol, investigation, and other support divisions completed 3,957 driver stops and 250 pedestrian stops.
  - White subjects accounted for 60% of all stops citywide, followed by Black or African American (23%), Hispanic or Latino (10%), Asian (5%), Middle Eastern (1%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (1%).
  - All groups of perceived race / ethnicity subjects were stopped at similar rates to the prior quarter.
  
- Less than 1 percent of individuals contacted had a perceived mental health issue, similar to prior quarters

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## DATA SOURCE

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The Portland Police Bureau's (PPB) goal is to be a leader in the collection and analysis of traffic and pedestrian stops data and to continually improve the quality of the processes involved in both collecting and analyzing the data. PPB recognizes that examining police stops is an important part of understanding policing practices, assessing services to the community, and identifying areas that may benefit from change.

On June 27, 2018, the PPB transitioned to a new data collection system to meet State reporting requirements outlined in ORS 131.935<sup>1</sup>. Sworn personnel from all divisions use the new Stops system to report information about the stop including perceived demographic characteristics of the stopped individual, the statutory reason for the stop, and the outcome of the stop, including if a search was conducted.

From October 1, 2018 through December 31, 2018, PPB officers recorded 8,381 interactions using the Stops data collection application. Of those reports, 895 records were excluded as a duplicate record, misclassified interaction, or passenger stop, leaving 7,486 records to analyze.

The PPB quarterly reports are intended to provide timely analysis on key metrics related to stops by PPB officers. Annual reports and special updates are intended to provide a more comprehensive review of the available data.

Historical data on police stops collected since 2001 can be found at the following web address, <http://www.portlandoregon.gov/police/65520>.

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<sup>1</sup> [https://www.oregonlegislature.gov/bills\\_laws/ors/ors131.html](https://www.oregonlegislature.gov/bills_laws/ors/ors131.html)

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## DATA OVERVIEW

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During 79<sup>th</sup> Legislative Assembly in 2017, the Oregon State Legislature passed HB 2355 which required the Portland Police Bureau to collect specific data related to officer-initiated traffic and pedestrian stops by July 1, 2018. The law required the Bureau, which first began collecting data on officer-initiated traffic and pedestrian stops in 2001, to make some minor adjustments to become compliant with new State standards. The Bureau also took the opportunity to refine and enhance the existing Stops Data Collection (SDC) that was in place since 2011. Some of these adjustments and enhancements are described below.

### *Modified perceived race and ethnicity options*

The State of Oregon Criminal Justice Commission (CJC) mandated several changes to PPB's collection of the perceived race and ethnicity of stopped subjects. Two new race/ethnicity categories were added: Middle Eastern and Native Hawaiian or Other Pacific Islander. The State also mandated that officers assign a named category for each stopped subject, eliminating the use of Other and Unknown categories. PPB officers have been trained to only use their perception of the stopped subject's race and/or ethnicity instead of verbally inquiring. These changes make comparisons to prior reports problematic and difficult.

### *Pedestrian stop definition*

The State of Oregon defines a pedestrian stop as “a detention of a pedestrian... not associated with a call for service, when the detention results in a citation, an arrest, or a consensual search.”<sup>2</sup> This is a narrower definition than the PPB uses as the Bureau requires a Stops report for all pedestrian interactions, not associated with a call for service, where an officer “reasonably suspects that a person has committed or is about to commit a crime”<sup>3</sup> – regardless of the Stop's outcome. Due to the variation in definitions, PPB's self-reported pedestrian stop numbers will be higher than State-generated statistics.

### *Data accuracy and accountability*

Since 2011, the PPB has implemented a notification system to track and alert police personnel of incomplete records. Officers initiating an interaction receive a notification through the CAD system that a report needs to be completed with a “flag” remaining present on the officer's home screen inside the MDT until the report is completed. As an additional layer of accountability, the officer's lieutenant is also notified by email about the outstanding entry each week until the form is completed.

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<sup>2</sup> ORS 131.930

<sup>3</sup> ORS 131.615

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## BUREAU-WIDE STOP DEMOGRAPHICS

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The first section of the analysis examines drivers and pedestrians stopped by all sworn Portland Police Bureau personnel, regardless of assignment or subdivision. Most stops performed by PPB officers occur inside Portland city limits; however, a limited number of stops occur in other jurisdictions, such as Multnomah County, Beaverton, and Gresham.

In the 4th Quarter of 2018, Portland Police personnel stopped 7,486 drivers and pedestrians. Driver stops accounted for 96 percent (7,212) of all analyzed stops.

**Table 1. Race of Drivers Stopped by PPB Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	26	0.4%
Asian	396	5.5%
Black or African American	1,222	16.9%
Hispanic or Latino	644	8.9%
Middle Eastern	109	1.5%
Native Hawaiian or Other Pacific Islander	52	0.7%
White	4,763	66.0%
<b>Total</b>	<b>7,212</b>	<b>100.0%</b>

**Table 2. Race of Pedestrians Stopped by PPB Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	7	2.6%
Asian	4	1.5%
Black or African American	44	16.1%
Hispanic or Latino	19	6.9%
Middle Eastern	2	0.7%
Native Hawaiian or Other Pacific Islander	2	0.7%
White	196	71.5%
<b>Total</b>	<b>274</b>	<b>100.0%</b>

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**TRAFFIC DIVISION**


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This section examines drivers and pedestrians stopped by officers assigned to the Traffic Division. These units are not spread evenly throughout the city but instead provide focused traffic enforcement on Portland roadways and highways with traffic safety issues. This often includes enforcement missions on main arterials such as Highway 30, the Interstate Highways and major roadways such as Division Street, Powell Boulevard or 82<sup>nd</sup> Avenue.

In the fourth quarter of 2018, Traffic officers stopped 3,279 drivers and pedestrians. Of those stopped by Traffic, more than 99 percent (3,255) were driver stops and less 1 percent (24) were pedestrian stops.

**Table 3. Race of Drivers Stopped by Traffic, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	5	0.2%
Asian	193	5.9%
Black or African American	302	9.3%
Hispanic or Latino	252	7.7%
Middle Eastern	51	1.6%
Native Hawaiian or Other Pacific Islander	24	0.7%
White	2,428	74.6%
<b>Total</b>	<b>3,255</b>	<b>100.0%</b>

**Table 4. Race of Pedestrians Stopped by Traffic, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	1	4.2%
Asian	3	12.5%
Black or African American	1	4.2%
Hispanic or Latino	0	0.0%
Middle Eastern	0	0.0%
Native Hawaiian or Other Pacific Islander	0	0.0%
White	19	79.2%
<b>Total</b>	<b>24</b>	<b>100.0%</b>

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## PATROL, INVESTIGATIVE, AND SUPPORT UNITS

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Officers assigned to other divisions in the Portland Police Bureau, specifically Patrol, Investigative, and Support Units including the Gang Enforcement Team, initiate traffic and pedestrian stops to help prevent and reduce crime, particularly violent crime, and respond to citizen concerns and complaints. Most officers are assigned to precincts and conduct patrols or respond to calls for service on foot, bicycle, or in patrol cars.

From October through December 2018, Non-Traffic officers made a total of 4,207 driver and pedestrian stops. Of those individuals stopped, 94 percent (3,957) were driver stops and 6 percent (250) were pedestrian stops.

**Table 5. Race of Drivers Stopped by Non-Traffic Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	21	0.5%
Asian	203	5.1%
Black or African American	920	23.2%
Hispanic or Latino	392	9.9%
Middle Eastern	58	1.5%
Native Hawaiian or Other Pacific Islander	28	0.7%
White	2,335	59.0%
<b>Total</b>	<b>3,957</b>	<b>100.0%</b>

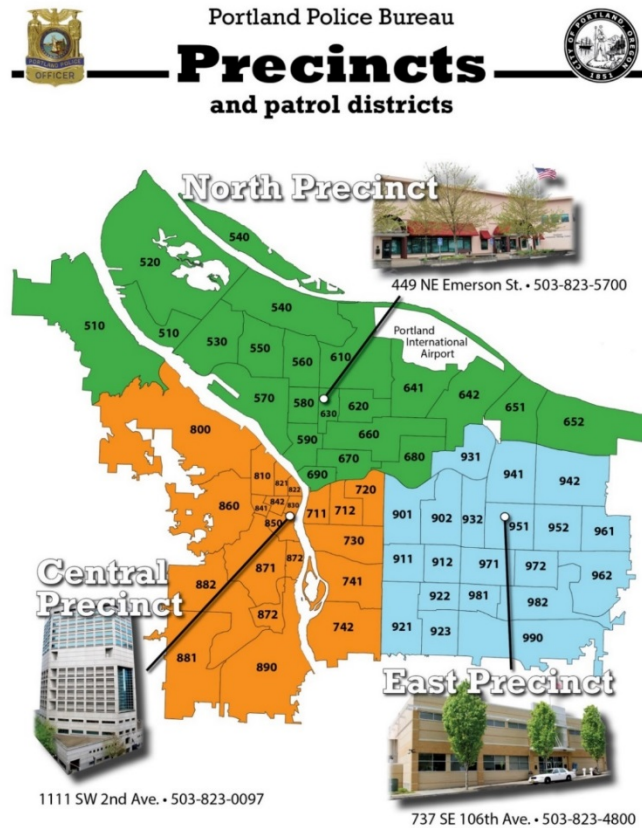
**Table 6. Race of Pedestrians Stopped by Non-Traffic Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	6	2.4%
Asian	1	0.4%
Black or African American	43	17.2%
Hispanic or Latino	19	7.6%
Middle Eastern	2	0.8%
Native Hawaiian or Other Pacific Islander	2	0.8%
White	177	70.8%
<b>Total</b>	<b>250</b>	<b>100.0%</b>



## STOP LOCATIONS

The City of Portland is divided into three precincts with each precinct divided into 20 smaller patrol districts.



Of the 7,212 driver stops initiated in the 4th Quarter of 2018, 95 percent (6,857) were successfully coded to a location. Of those stops with an identified location, 97 percent (6,638) occurred within Portland.

**Table 7. Counts of Drivers Stopped by PPB Officers in Each Precinct**

Precinct	Count	Percent
Central Precinct	1,788	26.1%
East Precinct	2,726	39.8%
North Precinct	2,124	31.0%
Outside Portland	219	3.2%
<b>Total</b>	<b>6,857</b>	<b>100.0%</b>

**Table 8. Race of Drivers Stopped by PPB Officers in Central Precinct**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	5	0.3%
Asian	103	5.8%
Black or African American	191	10.7%
Hispanic or Latino	120	6.7%
Middle Eastern	37	2.1%
Native Hawaiian or Other Pacific Islander	14	0.8%
White	1,318	73.7%
<b>Total</b>	<b>1,788</b>	<b>100.0%</b>

**Table 9. Race of Drivers Stopped by PPB Officers in East Precinct**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	13	0.5%
Asian	181	6.6%
Black or African American	496	18.2%
Hispanic or Latino	272	10.0%
Middle Eastern	32	1.2%
Native Hawaiian or Other Pacific Islander	20	0.7%
White	1,712	62.8%
<b>Total</b>	<b>2,726</b>	<b>100.0%</b>

**Table 10. Race of Drivers Stopped by PPB Officers in North Precinct**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	7	0.3%
Asian	75	3.5%
Black or African American	470	22.1%
Hispanic or Latino	196	9.2%
Middle Eastern	31	1.5%
Native Hawaiian or Other Pacific Islander	17	0.8%
White	1,328	62.5%
<b>Total</b>	<b>2,124</b>	<b>100.0%</b>

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## PERCEIVED MENTAL HEALTH STATUS

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This section of the analysis examines the perceived mental health status of drivers, pedestrians and passengers of individuals contacted during traffic stops. These data represent the entire data set for the PPB and include officers assigned to all units and divisions.

In Quarter 4, 2018, Portland Police officers stopped 7,516 drivers, passengers and pedestrians<sup>4</sup>. Of this total, there were no perceived mental health issues in 97 percent (7,325) of individuals contacted, perceived mental health issues in less than 1 percent of individuals contacted (35), and 2 percent (156) of individuals contacted where the mental health status was unknown.

**Table 11. Perceived Mental Health Status of Drivers, Passengers, and Pedestrians Stopped by Portland Police Bureau Personnel**

	No Perceived Mental Health Issues	Perceived Mental Health Issues	Unknown Mental Health Issues
Traffic	3,213	7	69
Non-Traffic	4,112	28	87
<b>Total</b>	<b>7,325</b>	<b>35</b>	<b>156</b>

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<sup>4</sup> The total population of analysis differs from overall stops report as passengers are included in the analysis of perceived mental health status.